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October 20, 1962

POLITICAL PROGRAM TO BE ANNOUNCED BY THE PRESIDENT

1. Recent developments with respect to offensive capability in Cuba constitute the gravest threat to the peace and security of the Caribbean area as well as to the world. Thus they can and should be discussed by the Security Council and measures should be taken to avert any immediate danger and to find, through negotiation, permanent solution to the problem.

2. Ambassador Stevenson will propose to the Security Council tomorrow (?) a resolution whereby the UN would dispatch immediately observation teams to all strategic nuclear missile sites maintained on the territory of any country other than the three major nuclear powers. ~~These observation teams to all strategic nuclear missile sites maintained on the territory of any country other than the three major nuclear powers.~~ These observation teams, which would be placed in Cuba, Italy, and Turkey, would insure that no surprise attack could be mounted in any of these countries pending a permanent solution to the problem of foreign missile bases.

3. If the Soviet Union justifies these missile bases in Cuba as necessary to guarantee that country against foreign invasion, I reply that there is, in fact, no such threat to Cuba. But the United States would agree, along with the other American states, to guarantee the territorial integrity of Cuba, and we propose the organization and the immediate dispatch of a UN force to Cuba, modeled on the United Nations

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Emergency Force, to effectuate this guarantee. But to insure the security of the hemisphere we must insist on the prompt dismantling of these missile sites in Cuba and the withdrawal of all Soviet military personnel. Concurrently the United States will evacuate our base at Guantanamo and withdraw all forces and weapons therefrom. *OK, 6/57*

Because of the danger of escalation the Soviet Union's clandestine action in Cuba has endangered the whole world and demands that we all hasten the conclusion of nuclear and general disarmament before it is too late. We can draw no better lesson from this experience. *And* the United States stands ready to consider with the Soviet Union the elimination of the NATO strategic bases situated in Italy and Turkey and all other bases on the soil of countries other than the nuclear powers in the context of the disarmament treaties now under consideration.

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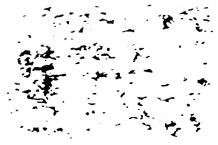
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[H L(1), L(5)

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[Excised]

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[Excised]

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10/20/62

POLITICAL PROGRAM TO BE ANNOUNCED BY THE
PRESIDENT

The following points should be made as the political element in the President's statement:

1. Recent developments with respect to offensive capability in Cuba constitute the gravest threat to the peace and security of the Caribbean area as well as to the world. Thus they can and should be discussed by the Security Council and measures should be taken to avert any immediate danger and to find, through negotiation, permanent solution to the problem.
2. Ambassador Stevenson will propose to the Security Council tomorrow a resolution whereby the UN would dispatch immediately observation teams to all strategic nuclear missile sites maintained on the territory of any country other than the ^{three powers} ~~three major~~ nuclear powers. These observation teams, which would be placed in Cuba, Italy, and Turkey, would have as their purpose insuring that no surprise attack could be mounted in any of these countries. This would be a temporary measure pending a permanent solution to the problem of foreign missile bases.
3. Soviet missile bases in Cuba are sought to be justified as necessary to guarantee that country against foreign invasion. There is, in fact, no such threat in existence. But the United States would be ~~willing to consider measures designed to guarantee the territorial~~

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~~integrity of Cuba against any such invasion, and we~~ propose the organization and the immediate dispatch of a UN force to Cuba, modeled on UNIEF, to effectuate this guarantee.

4. We would be prepared to implement the phased withdrawal of all American forces from Guantanamo in company with the phased withdrawal of all Soviet military personnel from Cuban installations [and the dismantling of the missile sites.]

5. In the present state of missile technology, with its long-range capability, foreign bases add little if anything to either Soviet or American missile potential. For this reason the United States would be prepared to enter into negotiations with the Soviet Union looking towards the elimination of all strategic missile bases maintained on foreign soil. We would be willing to negotiate this matter either in the context of the disarmament discussions presently going forward, or independently.

Note: 4 and 5 can be used alternatively or cumulatively.

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